

## Message Text

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ACTION IO-13

INFO OCT-01 ISO-00 SS-15 SP-02 PER-03 SIG-02 A-01  
MMO-04 EB-08 SCA-01 INR-07 PM-04 CU-04 AGR-10  
AID-05 CIAE-00 COM-04 DODE-00 FEAE-00 NSC-05  
TRSY-06 USIA-15 /110 W  
-----311959Z 102750 /47

R 311419Z MAR 77  
FM USMISSION IAEA VIENNA  
TO SECSTATE WASHDC 8876  
INFO CINAFSOUTH NAPLES FOR POLAD  
CINCEUR STUTTGART FOR POLAD  
CINCUSAFE RAMSTEI FOR POLAD  
CINCUSNAVEUR LONDON FOR POLAD  
CINCUSAREUR HEIDELBERG FOR POLAD  
SHAPE BRUSSELS FOR POLAD  
CINCPAC HONOLULU FOR POLAD

UNCLAS SECTION 1 OF 2 IAEA VIENNA 2518

DEPT PASS IO/SCT FOR AMB. TAPE

E.O. 11652: N/A  
TAGS: AMGT, PFOR, IAEA  
SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PART I

### I. POLICY ASSESSMENT

A. U.S. INTERESTS - THE PRINCIPAL LONG-TERM U.S. INTEREST  
IN THE INTERNATIONAL ATOMIC ENERGY AGENCY IS IN FURTHERANCE  
OF NON-PROLIFERATION POLICY OBJECTIVES (CITED ON PAGES 1, 3,  
4, 6 AND 9 OF S/P BROAD TRENDS FORECAST) THROUGH SUPPORT  
OF THE IAEA SAFEGUARDS PROGRAM. THE IAEA IS RESPONSIBLE FOR  
APPLYING SAFEGUARDS TO ALL PEACEFUL NUCLEAR ACTIVITIES OF  
NON-NUCLEAR WEAPONS STATES PARTY TO NPT, APPLYING SAFEGUARDS  
TO FACILITIES IN NON-NPT STATES WHEN CALLED FOR AS A RESULT  
OF SPECIFIC AGREEMENTS, AND FOR ASSURING THAT ASSISTANCE  
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PROVIDED BY IT TO PEACEFUL NUCLEAR PROGRAMS IS NOT USED  
TO FURTHER MILITARY PURPOSES. IN ADDITION TO SAFEGUARDS,  
OTHER IAEA ACTIVITIES OF INTEREST TO THE UNITED STATES INCLUDE:  
THE INTERNATIONAL NUCLEAR INFORMATION SYSTEM AND THE AGRI-  
CULTURAL INFORMATION SYSTEM, THE INTERNATIONAL NUCLEAR DATA  
COMMITTEE, THE INTERNATIONAL FUSION RESEARCH COUNCIL, THE  
JOINT IAEA-IIASA RISK ASSESSMENT PROJECT, JOINT FAO/IAEA

INSECT AND PEST CONTROL ACTIVITIES, THE WORK OF THE INTERNATIONAL LABORATORY FOR MARINE RADIOACTIVITY AT MONACO, THE NUCLEAR SAFETY PROGRAM, ACTIVITIES RELATED TO THE LONDON CONVENTION ON THE PREVENTION OF MARINE POLLUTION BY DUMPING OF WASTES AND OTHER MATTER, AND SEVERAL OTHER IAEA SCIENTIFIC AND TECHNICAL PROGRAMS. U.S. GOVERNMENT AGENCIES HAVING A DIRECT INTEREST IN ACTIVITIES OF THIS TYPE (INCLUDING, IN SEVERAL CASES, FINANCIAL SUPPORT FOR SUCH ACTIVITIES) INCLUDE: USDA, USGS, EPA, NRC, ERDA AND DOT. THE U.S. ALSO HAS AN INTEREST IN MAINTAINING A SOUND IAEA TECHNICAL ASSISTANCE PROGRAM TO ASSIST THE DEVELOPING COUNTRIES IN THEIR PEACEFUL USE OF NUCLEAR ENERGY, AS A MEANS OF ENCOURAGING AND STRENGTHENING BROAD SUPPORT FROM ALL MEMBER STATES FOR THE IAEA AS AN INSTITUTION.

B. OVERVIEW - IN THE FORESEEABLE FUTURE, THE IAEA'S PROGRAMS OF INTEREST TO THE U.S., PARTICULARLY SAFEGUARDS WILL GROW SUBSTANTIALLY. IN BUDGETARY TERMS THIS GROWTH IS REFLECTED IN THE GROWTH IN THE SAFEGUARDS BUDGET FROM 1977 TO 1978 OF 36 PERCENT AND A FURTHER SUBSTANTIAL GROWTH EXPECTED IN THE 1979 BUDGET. THE TOTAL RESOURCES DEVOTED TO SAFEGUARDS WILL GROW EVEN MORE THAN THE BUDGET DUE TO IN-KIND RESOURCES TO BE PROVIDED TO IAEA SAFEGUARDS BY THE U.S. AND OTHER COUNTRIES. THE ANTICIPATED RAPID NEAR TERM GROWTH IN SAFEGUARDS ACTIVITIES WILL RESULT FROM THE APPLICATION OF IAEA SAFEGUARDS TO ALL PEACEFUL NUCLEAR ACTIVITIES IN THE SEVEN NON-NUCLEAR WEAPON STATES OF THE EUROPEAN COMMUNITY, IMPLEMENTATION OF THE U.S. AND U.K. VOLUNTARY SAFEGUARDS OFFERS,  
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AND GENERAL EXPANSION OF NUCLEAR ACTIVITIES IN OTHER NNWS PARTY TO THE NPT, PARTICULARLY THOSE ACTIVITIES SUCH AS FUEL FABRICATION PLANTS WHICH HANDLE NUCLEAR

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SHAPE BRUSSELS FOR POLAD

CINCPAC HONOLULU FOR POLAD

UNCLAS SECTION 2 OF 2 IAEA VIENNA 2518

DEPT PASS IO/SCT FOR MAB. TAPE

MATERIALS IN BULK. U.S. POLICY HAS BEEN TO ACTIVELY  
SUPPORT SAFEGUARDS DEVELOPMENT AND TO ASSURE THAT THE  
RESOURCES NECESSARY FOR EFFECTIVE IMPLEMENTATION OF

IAEA SAFEGUARDS ARE AVAILABLE. AT THE SAME TIME, IT  
HAS BEEN RECOGNIZED THAT BROAD SUPPORT AND ACCEPTANCE  
OF THE SAFEGUARDS PROGRAM AMONG THE IAEA MEMBER STATES  
REQUIRES VIROROUS SUPPORT FOR OTHER IAEA ACTIVITIES,  
INCLUDING THE TECHNICAL ASSISTANCE PROGRAM.

UNTIL RECENTLY, MEMBER STATES HAVE AVOIDED  
INTRODUCTION OF POLITICAL CONTROVERSY INTO IAEA FORA.  
THIS RESTRAINT HAS BEGUN TO ERODE, HOWEVER, AND  
EXTRANEIOUS POLITICAL ISSUES HAVE NOT INTRUDED INTO IAEA  
DISCUSSIONS: E.G., SOUTH AFRICA, ISRAEL, PLO. THE  
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POLITICIZATION OF THE IAEA HAS SERIOUS IMPLICATIONS FOR  
US POLICY BECAUSE OF ITS POTENTIAL IMPACT ON THE  
CREDIBILITY OF IAEA SAFEGUARDS, WHICH ARE AN IMPORTANT  
PART OF US NUCLEAR NON-PROLIFERATION POLICY.

THE EXTENT TO WHICH THE IAEA FALLS VICTIN TO  
TRADITIONAL "GROUP 77" POLITICS MAY DEPEND LARGELY ON  
THE INGENUITY OF THE US AND OTHER MEMBERS COUNTRIES IN  
DEVELOPING RESPONSIVE PLICIES DESIGNED TO BROADEN THE  
TANGIBLE INTERESTS OF ALL MEMBERS IN THE IAEA, AND THUS  
TO STRENGTHEN ITS COHESIVENESS AS AN INSTITUION. IN  
PARTICULAR STRENGTHENING PROGRAM SUCH AS TECHNICAL  
ASSISTANCE ASO THAT SOME SEMBLANCE OF BALANCE IS MAINTAINED WITH  
SAFEGUARDS EXPANSION MAY BE AN IMPORTANT POLITICAL  
STEP IN THE PRESERERVATION OF AN EFFECTIVE CREDIBLE

SAFEGUARDS PROGRAM.

C. OBJECTIVES, COURSE OF ACTION, AND ISSUES-  
THE LARGEST SINGLE ACTION TO BE TAKEN IN SUPPORT OF  
U.S. NON-PROLIFERATION POLICY IS IMPLEMENTATION OF THE  
SAFEGUARDS SUPPORT PROGRAM INITIATED BY THE U.S. THE

CURRENT PHASE OF THE SAFEGUARDS SUPPORT PROGRAM CONSISTS OF APPROX-  
IMATELY 100 MAJOR TECHNICAL TASKS TO BE ACCOMPLISHED WITH US  
AND IAEA RESOURCES WHICH WILL SIGNIFICANTLY UPGRADE THE  
EFFECTIVENESS AND RELIABILITY OF IAEA SAFEGUARDS. THE  
SAFEGUARDS SUPPORT PROGRAM IS FUNDED PRIMARILY THROUGH AID  
APPROPRIATIONS, BUT WITH FUNDING INPUTS ALSO FROM ERDA, ACDA AND  
NRC. IT IS COORDINATED BY AN INTERAGENCY COMMITTEE IN WHICH THE  
DEPARTMENT, ERDA, ACDA, AND NRC ARE REPRESENTED, WITH ERDA ASSIGNED  
PRINCIPAL RESPONSIBILITY FOR IMPLEMENTATION THROUGH BROOKHAVEN  
NATIONAL LABORATORY.

EXPANSION OF THE IAEA TECHNICAL ASSISTANCE PROGRAM  
IS PROBABLE AND PREPARATIONS SHOULD BE MADE IN THE US  
TO ACCOMMODATE THAT EXPANSION WITH INCREASED RESOURCES  
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FOR VOLUNTARY CASH AND IN-KIND CONTRIBUTIONS. GROWTH  
IN THE IN-KIND PORTION OF THE U.S. VOLUNTARY CONTRI-  
BUTIONS SHOULD BE ACCOMPANIED BY EXPLORATION IN  
WASHINGTON AND IN THE MISSION TO ASSURE MOST  
EFFICIENT METHODS ARE USED FOR ADMINISTRATION OF THESE  
RESOURCES.

IN 1979 THE IAEA EXPECTS TO MOVE TO NEW AND  
MORE SPACIOUS QUARTERS IN DONAU PARK. THE MISSION ALSO  
EXPECTS TO MOVE TO SPACE IN THE SAME AREA. THE  
MOVE OF THE MISSION WILL ENABLE CONSOLIDATION OF THE  
OFFICERS OF THE U.S. REPRESENTATIVES TO THE IAEA AND UNIDO  
AND TO ADDITIONAL INTERNATIONAL ORGANIZATIONS  
OCCUPYING THE DONAU PARK OFFICE COMPLEX. MOVEMENT  
AND CONSOLIDATION OF U.S. REPRESENTATION OFFICES  
SHOULD RESULT IN MISSION ADMINISTRATIVE EFFICIENCIES  
AND REDUCED TRAVEL TIME BETWEEN THE VARIOUS AGENCIES  
AND OFFICES.

AS INDICATED IN THE RIBICOFF REPORT ON INTERNATIONAL  
ORGANIZATIONS, THE MISSION ANTICIPATES INCREASING  
CONGRESSIONAL INTEREST IN IMPROVED MANAGEMENT OF  
INTERNATIONAL ORGANIZATIONS, AND THAT THE MISSION  
WILL BE CALLED UPON TO INCREASE EFFORTS TO MONITOR  
AND INFLUENCE THAT ASPECT OF THE OPERATION OF IAEA.  
STONE

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## Message Attributes

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**Review Markings:**  
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